

Message Text

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PAGE 01 TEL AV 04214 01 OF 02 282057Z
ACTION NEA-10

INFO OCT-01 EUR-12 IO-13 ISO-00 SSM-03 CIAE-00 DODE-00
PM-05 H-01 INR-10 L-03 NSAE-00 PA-01 SP-02 SS-15
NSCE-00 SSO-00 USIE-00 INRE-00 /076 W
-----015706 282124Z /66

O R 281931Z MAR 78
FM AMEMBASSY TEL AVIV
TO SECSTATE WASHDC IMMEDIATE 2257
INFO AMEMBASSY AMMAN
AMEMBASSY BEIRUT
AMEMBASSY CAIRO
AMEMBASSY DAMASCUS
AMEMBASSY JIDDA
AMEMBASSY LONDON
USMISSION USUN NEW YORK
USMISSION SINAI
AMCONSUL JERUSALEM

LIMITED OFFICIAL USE SECTION 1 OF 2 TEL AVIV 4214

E.O.11652: N/A
TAGS: PEPR, IS, PINT
SUBJ: YADIN USES GOI'S DRAFT DECLARATION TO ARGUE 242'S
APPLICABILITY TO WEST BANK

1. SUMMARY: THE PRESS TODAY PUBLISHED THE GOI'S
FIVE-POINT DRAFT DECLARATION. DMC HEAD YIGAEI YADIN
TOLD A PARTY CAUCUS THAT THE DECLARATION GIVES 242
THE SAME RELEVANCE TO THE WEST BANK AS TO THE OTHER
OCCUPIED TERRITORIES AND THEREFORE CARTER'S CRITICISM
OF ISRAEL ON THIS ISSUE IS GROUNDLESS. ALTHOUGH HE
KNOW THAT BEGIN'S INTERPRETATION OF 242 DOES MAKE A
DISTINCTION REGARDING THE WEST BANK, YADIN MADE THE
DISINGENUOUS ARGUMENT TO PERSUADE HIS DMC COLLEAGUES
TO REJECT THE CALL OF THE PARTY'S SHINUI WING TO LEAVE
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PAGE 02 TEL AV 04214 01 OF 02 282057Z

THE COALITION. END SUMMARY

2. THE GOI RELEASED MARCH 27 ITS FIVE- POINT DRAFT
DECLARATION WHICH IT SAID WAS REJECTED BY THE U.S.
DURING THE CARTER-BEGIN TALKS AS UNACCEPTABLE TO EGYPT.
ACCORDING TO PRESS ACCOUNTS, U.S. OFFICIALS TOLD BEGIN
EGYPT OBJECTS TO THE DRAFT BECAUSE IT INSINUATES A

SEPARATE EGYPT/ISRAEL AGREEMENT RATHER THAN AN OVERALL SETTLEMENT AND FAILS TO RESPOND TO CAIRO'S DEMANDS FOR TOTAL WITHDRAWAL AND SELF-DETERMINATION FOR THE PALESTINIANS. THE FOLLOWING IS THE DRAFT DECLARATION AS PUBLISHED IN TODAY'S JERUSALEM POST:

3. BEGIN TEXT 1. THE GOVERNMENTS OF THE ARAB REPUBLIC OF EGYPT AND ISRAEL ARE DETERMINED TO CONTINUE THE EFFORTS TO REACH A COMPREHENSIVE PEACE SETTLEMENT IN THE REGION.

2. WITHIN THE FRAMEWORK OF SUCH A SETTLEMENT, AND IN ACCORDANCE WITH UN SECURITY COUNCIL RESOLUTION 338, THE TWO GOVERNMENTS EXPRESS THEIR WILLINGNESS TO NEGOTIATE PEACE TREATIES IN FULFILLMENT OF ALL THE PRINCIPLES OF UN SECURITY COUNCIL RESOLUTION 242, WHICH WILL SERVE AS THE BASIS FOR NEGOTIATIONS BETWEEN ISRAEL AND ALL THE NEIGHBOURING STATES.

3. ON THE BASIS OF ALL THE PRINCIPLES OF THE AFOREMENTIONED RESOLUTION 242: (A) THERE WILL BE WITHDRAWAL OF ISRAELI ARMED FORCES FROM TERRITORIES OCCUPIED IN THE CONFLICT OF 1967; (B) THERE WILL BE SECURE AND RECOGNIZED BOUNDARIES WITHIN WHICH EVERY STATE IN THE AREA WILL LIVE IN PEACE, FREE FROM THREATS OR ACTS OF FORCE.

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PAGE 03 TEL AV 04214 01 OF 02 282057Z

4. THERE SHALL BE A JUST RESOLUTION OF THE PROBLEMS OF THE PALESTINIAN ARABS. THE PALESTINIAN ARABS IN JUDEA, SAMARIA AND THE GAZA DISTRICT WILL HAVE THE RIGHT TO PARTICIPATE IN THE DETERMINATION OF THEIR FUTURE THROUGH TALKS TO TAKE PLACE AMONG EGYPT, ISRAEL, JORDAN AND REPRESENTATIVES OF THESE PALESTINIAN ARABS.

5. THERE WILL BE TERMINATION OF ALL CLAIMS OF STATE OF BELLIGERENCE AND RESPECT FOR AND ACKNOWLEDGEMENT OF SOVEREIGNTY AND POLITICAL INDEPENDENCE OF EVERY STATE IN THE AREA, AND THE ESTABLISHMENT, IN ACCORDANCE WITH THE PRINCIPLES OF THE UN CHARTER, OF NORMAL PEACEFUL RELATIONS THROUGH PEACE TREATIES. END TEXT

4. AT A CAUCUS OF THE DMC KNESSET FACTION YESTERDAY, THE HEAD OF THE PARTY, DEPUTY PM YIGAL YADIN, STOUTLY DEFENDED THE GOVERNMENT'S POSITION IN THE FACE OF THE CALL OF SOME DMC MKS TO LEAVE THE COALITION AND STATED THAT THIS DRAFT DECLARATION GIVES RESOLUTION 242 THE SAME RELEVANCE TO THE WEST BANK AS IT DOES TO SINAI AND GOLAN. HE ADDED THAT PRESIDENT CARTER'S CRITICISM OF ISRAEL REGARDING

242 WAS GROUNDLESS AND THAT THE REAL ISSUES BETWEEN ISRAEL

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PAGE 01 TEL AV 04214 02 OF 02 282110Z
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LIMITED OFFICIAL USE SECTION 2 OF 2 TEL AVIV 4214

AND EGYPT ARE THE HOLDING OF A REFERENDUM IN THE WEST BANK AND
GAZA AND THE FATE OF THE SINAI SETTLEMENTS. YADIN MAINTAINED
THAT DMC DIFFERENCES WITH THE LIKUD WERE ONLY "TACTICAL,"
CITING AS AN EXAMPLE SETTLEMENT ACTIVITY IN THE TERRITORIES
WHILE NEGOTIATIONS ARE UNDERWAY.

5. DMC MK AKIVA NOF TOLD US THAT POINT 3 OF THE DRAFT DECLAR-
ATION MAKES NO DISTINCTION IN THE APPLICATION OF 242 AMONG THE
OCCUPIED TERRITORIES; THE DMC CHOOSES TO INTERPRET POINT 3
AS READINESS TO DISCUSS WITHDRAWAL IN THE WEST BANK AS WELL
AS IN SINAI AND GOLAN. NOF KNOWS WELL THAT THIS IS NOT BEGIN'S
INTERPRETATION, BUT IS RELIEVED THAT THE DECLARATION IS SUFFI-
CIENTLY VAGUE TO ALLOW THE DMC TO REMAIN TRUE TO ITS PLATFORM.
ON THE OTHER HAND WE LEARNED THAT FOLLOWING TV REPORTING OF
YADIN'S STATEMENT LAST NIGHT, THE STATION RECEIVED CALLS FROM
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PAGE 02 TEL AV 04214 02 OF 02 282110Z

HERUT LEADERS INSISTING THAT YADIN'S INTERPRETATION OF 242'S
APPLICABILITY TO THE WEST BANK WAS NOT BEGIN'S.

6. COMMENT: YADIN WAS PLAINLY RATIONALIZING HIS DETERMINATION
TO STAY IN THE COALITION. IT IS DISINGENUOUS BECAUSE BEGIN'S
INTERPRETATION IS THE OPERATIVE ONE. THE HERUT CALLS TO
ISRAEL TV CONFIRM OUR DOUBTS THAT BEGIN IS USING YADIN TO
SIGNAL A POLICY CHANGE. RATHER, HAVING NO QUALMS ABOUT A
LITTLE OBFUSCATION, HE SEEMS TO HAVE CLEARED YADIN'S REMARKS
TO THE DMC BEFOREHAND. IN ANY EVENT, YADIN'S ARGUMENTS WERE
ENOUGH FOR AMNON RUBENSTEIN, IF NOT FOR SOME OF HIS SHINUI
COLLEAGUES. WHILE MKS WIRSHUBSKI AND ELGRABLI GRUMBLED ABOUT
THE DMC REMAINING IN THE GOVERNMENT, RUBENSTEIN SAID AT
YESTERDAY'S MEETING THAT THE PARTY COULD USE ITS "CONSIDERABLE
STRENGTH" IN THE CABINET TO MAKE CHANGES IN GOVERNMENT POLICY.
LEWIS

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Message Attributes

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Draft Date: 28 mar 1978
Decaption Date: 01 jan 1960
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Litigation History:
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Review Action: RELEASED, APPROVED
Review Content Flags:
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Review Exemptions: n/a
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Review Release Event: n/a
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TAGS: PEPR, PINT, IS
To: STATE
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Review Markings:
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